INDEPENDENT SCHOOL DISTRICT NO. 139
RUSH CITY, MINNESOTA

Financial Statements and
Supplemental Information

Year Ended
June 30, 2018

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INDEPENDENT SCHOOL DISTRICT NO. 139

Table of Contents

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INTRODUCTORY SECTION

INDEPENDENT SCHOOL DISTRICT NO. 139

School Board and Administration
Year Ended June 30, 2018

SCHOOL BOARD

School Board Members	Term Expires	Position
Stefanie Folkema	December 31, 2019	Chairperson
Teri Umbreit	December 31, 2021	Vice Chairperson
Scott Tryon	December 31, 2019	Clerk
Matthew Meissner	December 31, 2019	Treasurer
Becky LaMont	December 31, 2021	Director
Jennifer Widell	December 31, 2021	Director

ADMINISTRATION

Teresa Dupre	Superintendent
Laureen Frost	Business Manager

FINANCIAL SECTION

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MMKR
CERTIFIED PUBLIC ACCOUNTANTS

PRINCIPALS
Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA

INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of
Independent School District No. 139
Rush City, Minnesota

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 139 (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

Malloy, Montague, Karnowski, Radosevich & Co., P.A.
5353 Wayzata Boulevard • Suite 410 • Minneapolis, MN 55416 • Phone: 952-545-0424 • Fax: 952-545-0569 • www.mmkr.com

OPINIONS

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2018, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

EMPHASIS OF MATTER

As described in Note 1 of the notes to basic financial statements, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*, during the year ended June 30, 2018. Our opinion is not modified with respect to this matter.

OTHER MATTERS

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section and supplemental information, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements. The accompanying Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table is presented for purposes of additional analysis as required by the Minnesota Department of Education, and is also not a required part of the basic financial statements of the District.

The supplemental information and the UFARS Compliance Table are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

(continued)

Prior Year Comparative Information

We have previously audited the District's 2017 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated October 5, 2017. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2017 is consistent, in all material respects, with the audited financial statements from which it has been derived.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2018 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
September 27, 2018

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This section of Independent School District No. 139's (the District) annual financial statements presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2018. Please read it in conjunction with the other components of the District's annual financial statements.

FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2018 by $881,123 (net position deficit). The District's total net position decreased by $1,284,280 during the fiscal year ended June 30, 2018, excluding the change in accounting principle reported in the current year as discussed below.

- The District recorded a change in accounting principle in the current year with the implementation of the Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*. The change reflects standards established for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures as they relate to other post-employment benefit (OPEB) obligations. The implementation of this standard reduced beginning net position in the government-wide statements by $434,750.

- Government-wide revenues totaled $11,457,816, and were $1,284,280 less than expenses of $12,742,096.

- The General Fund's total fund balance (under the governmental fund presentation) increased $468,213 from the prior year, compared to a $49,334 increase planned in the budget.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.

- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Funds (Food Service Special Revenue and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called "nonmajor" funds. Detailed financial information for nonmajor funds can be found in the supplemental information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America.

The District maintains the following kinds of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental funds financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

Fiduciary Funds – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

Table 1
Summary Statement of Net Position
as of June 30, 2018 and 2017

	2018	2017
Assets		
Current and other assets	$ 7,160,615	$ 7,828,124
Capital assets, net of depreciation	17,115,065	16,910,983
Total assets	$ 24,275,680	$ 24,739,107
Deferred outflows of resources		
Pension plan deferments	$ 8,496,344	$ 11,234,431
OPEB plan deferments	35,477	–
Total deferred outflows of resources	$ 8,531,821	$ 11,234,431
Liabilities		
Current and other liabilities	$ 983,269	$ 1,311,529
Long-term liabilities, including due within one year	27,863,799	31,516,011
Total liabilities	$ 28,847,068	$ 32,827,540
Deferred inflows of resources		
Property taxes levied for subsequent year	$ 2,274,949	$ 2,014,583
Pension plan deferments	2,566,607	293,508
Total deferred inflows of resources	$ 4,841,556	$ 2,308,091
Net position		
Net investment in capital assets	$ 6,068,284	$ 5,572,858
Restricted	960,056	1,089,500
Unrestricted	(7,909,463)	(5,824,451)
Total net position	$ (881,123)	$ 837,907

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. Another major factor in determining net position as compared to fund balances is the liability for long-term severance, pension, and OPEB, which impacts the unrestricted portion of net position.

Total net position decreased by $1,719,030, which reflects a decrease of $1,284,280 from current year operating results, while the change in accounting principle mentioned earlier reduced net position by $434,750.

The District's increase in net investment in capital assets is due mostly to the relationship between the rate at which the District's capital assets are being depreciated and how that compares to the rate at which the District is repaying the debt issued to purchase or construct those assets. The District's restricted portion of net position decreased by $129,444, due to a change in amounts restricted for OPEB. The change in the District's share of the Public Employees Retirement Association and the Teachers Retirement Association pension plans also contributed to the change in deferred outflows, long-term liabilities, deferred inflows, and unrestricted net position.

Table 2 presents a summarized version of the District's Statement of Activities:

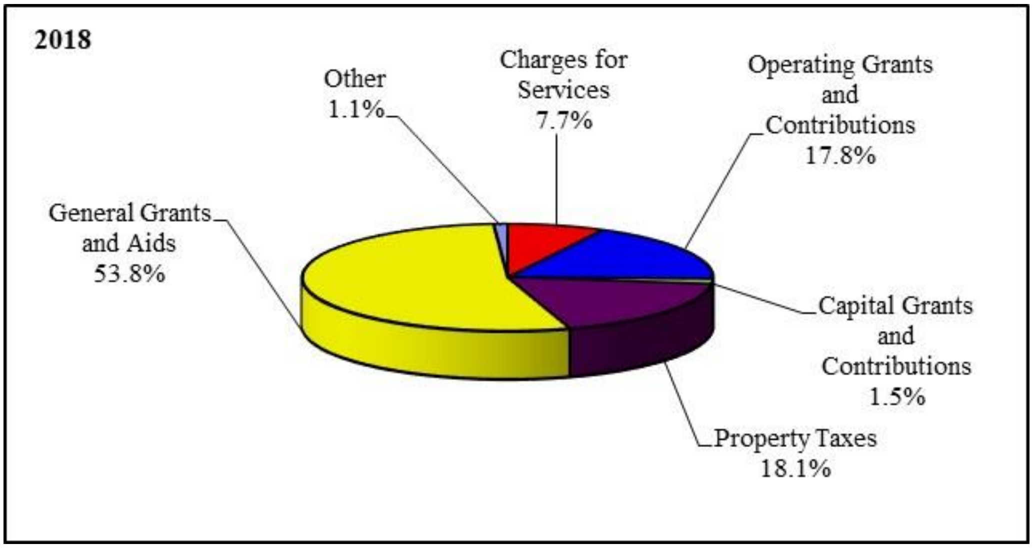
Table 2
Summary Statement of Activities
Years Ended June 30, 2018 and 2017

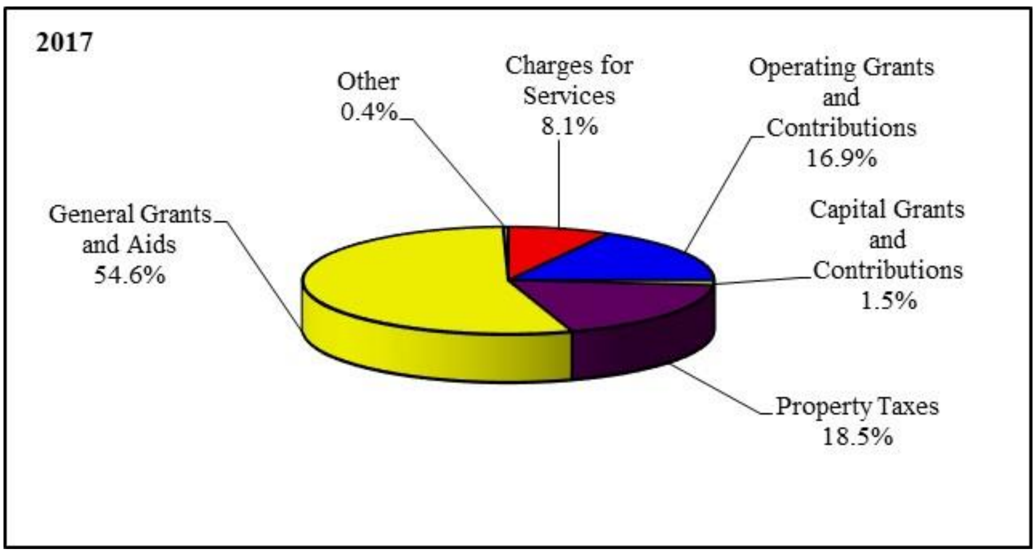
	2018	2017
Revenues		
Program revenues		
Charges for services	$ 879,016	$ 920,166
Operating grants and contributions	2,041,012	1,929,347
Capital grants and contributions	171,659	167,221
General revenues		
Property taxes	2,069,794	2,106,939
General grants and aids	6,175,799	6,243,090
Other	120,536	50,925
Total revenues	11,457,816	11,417,688
Expenses		
Administration	865,480	855,001
District support services	321,952	322,388
Elementary and secondary regular instruction	5,097,463	5,088,522
Vocational education instruction	186,602	206,405
Special education instruction	1,959,184	2,070,164
Instructional support services	817,386	796,651
Pupil support services	762,910	725,916
Sites and buildings	796,006	861,605
Fiscal and other fixed cost programs	50,453	51,110
Food service	443,389	437,623
Community service	522,340	575,353
Depreciation not included in other functions	674,951	667,893
Interest and fiscal charges	243,980	313,024
Total expenses	12,742,096	12,971,655
Change in net position	(1,284,280)	(1,553,967)
Net position – beginning, as previously reported	837,907	2,391,874
Change in accounting principle	(434,750)	–
Net position – beginning, restated	403,157	2,391,874
Net position – ending	$ (881,123)	$ 837,907

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

Figure A shows further analysis of these revenue sources:

Figure A – Sources of Revenues for Fiscal Years 2018 and 2017



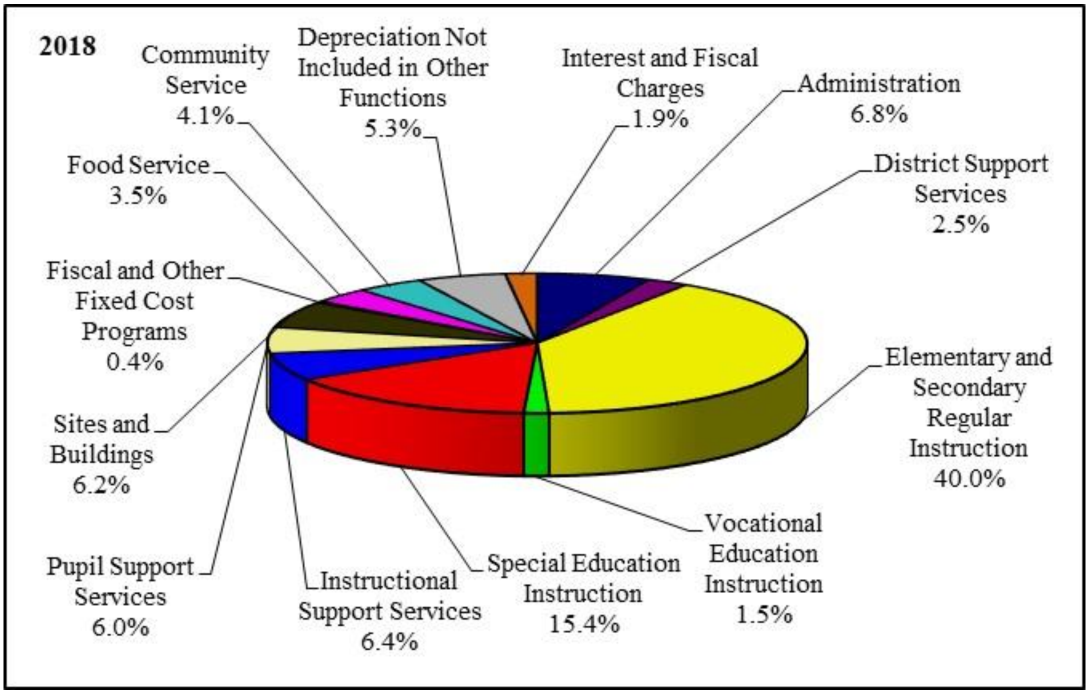


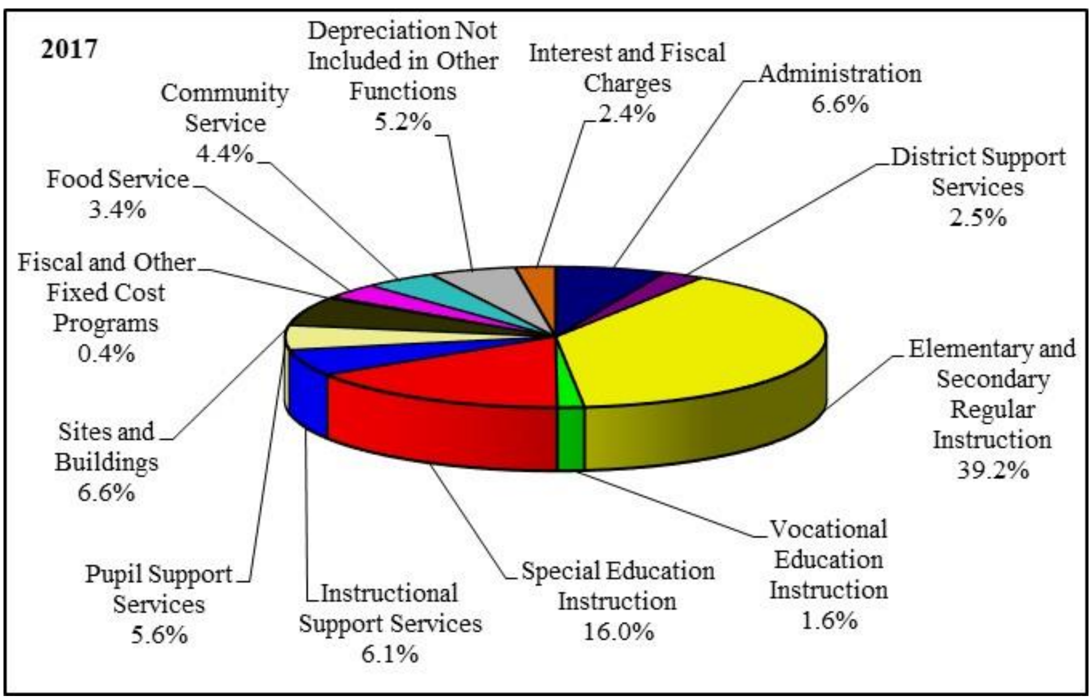
The largest share of the District's revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of revenue property tax sources provide is not only dependent on district taxpayers by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Figure B shows further analysis of these expense functions:

Figure B – Expenses for Fiscal Years 2018 and 2017





The District's expenses are predominately related to educating students. Programs (or functions) such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds reported combined fund balances of $2,649,316, a decrease of $295,660 from the previous year. This decrease was primarily in the Capital Projects – Building Construction Fund as discussed below.

The General Fund total fund balance increased from $1,219,050 at June 30, 2017 to $1,687,263 at June 30, 2018; an increase of $468,213. The District had anticipated an increase of $49,334 as planned in the final adopted budget. The current year increase was primarily in unassigned fund balance, which increased by $333,221, and nonspendable fund balance, which was $152,671 more than the end of the prior year.

The Capital Projects – Building Construction Fund equity was entirely restricted for the long-term facilities maintenance program of the District. The overall fund balance decreased by $764,938 in the current year, with the District spending the remaining fund balance from the prior year on unspent bond proceeds. These resources were used to meet some of the current needs of the long-term facilities maintenance program for the District.

The Debt Service Fund equity is entirely restricted to pay bonded obligations of the District. The overall fund balance of the Debt Service Fund increased by $1,773 in the current year. The remaining fund balance of $292,610 at June 30, 2018 is available for meeting future debt service obligations.

The Permanent Fund, used to account for the District's Aquatic Center contributions, recognized a slight fund balance increase of $436. Investment earnings were more than expenditures in the current year. The Permanent Fund ended the year with a total fund balance of $511,573.

The Food Service Special Revenue Fund reported $10,287 more in expenditures than revenues, reducing the fund balance to $93,893. The Community Service Special Revenue Fund reported an increase in fund balance of $9,143 after receiving a $12,724 transfer from the General Fund, ending the year with a total fund balance of $63,977.

General Fund Budgetary Points of Interest

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to as the original budget. During the year, the District amended that budget for known changes in circumstances such as updated enrollment levels, legislative funding, funding changes from grants or other local sources, staffing changes, insurance premium changes, special education estimate changes, and employee contract settlements. The original budget anticipated a decrease in year-end fund balance of $118,274, while the final amended budget anticipated an increase of $49,334 in year-end fund balance.

The General Fund's actual operating results were favorable compared to budget projections, with equity ending the year $418,879 more than the ending projected amounts. Total revenues and other financing sources were $185,985 more than the budgeted amount of $9,299,997. Favorable variances in property taxes ($71,023) and state sources ($54,913) contributed to actual revenues surpassing amounts anticipated in the final budget. General Fund programs experienced favorable expenditure variances with most programs ending the year under the total amounts approved in the final budget. Total General Fund expenditures and other financing uses were $232,894 below the budgeted amount of $9,250,663.

CAPITAL ASSETS AND LONG-TERM LIABILITIES

Capital Assets

The following table shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2018 and 2017.

Table 3
Capital Assets

	2018	2017	Change
Land	$ 235,734	$ 235,734	$ –
Construction in progress	–	365,372	(365,372)
Land improvements	1,749,979	1,361,295	388,684
Buildings	27,142,755	26,396,459	746,296
Furniture and equipment	4,106,422	4,293,692	(187,270)
Less accumulated depreciation	(16,119,825)	(15,741,569)	(378,256)
Total	$ 17,115,065	$ 16,910,983	$ 204,082
Depreciation expense	$ 837,017	$ 855,578	$ (18,561)

By the end of 2018, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, and other equipment for various instructional programs (see Table 3).

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2018, consistent with the activity of the Capital Projects – Building Construction Fund discussed on the previous page.

The District defines capital assets as those with an initial, individual cost of $2,500 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in the notes to basic financial statements.

Long-Term Liabilities

Table 4 illustrates the components of the District's long-term liabilities with changes from the prior year:

Table 4
Outstanding Long-Term Liabilities

	2018	2017	Change
General obligation bonds payable	$ 10,385,000	$ 11,320,000	$ (935,000)
Unamortized premium/discount	661,781	783,063	(121,282)
Capital lease payable	1,297,464	1,421,508	(124,044)
Net pension liability	15,205,986	17,991,440	(2,785,454)
Net OPEB liability	313,568	–	313,568
Total	$ 27,863,799	$ 31,516,011	$ (3,652,212)

The change in general obligation bonds payable, unamortized premium/discount, and capital lease payable reflects the scheduled debt payments made in the current year. The difference in the net pension liability reflects the change in the District's proportionate share of the state-wide pension obligations. The change in the net OPEB liability reflects the change in accounting principle previously discussed.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits (see Table 5):

Table 5
Limitations on Debt

District's market value	$ 413,493,500
Limit rate	15.0%
Legal debt limit	$ 62,024,025

Additional details of the District's long-term debt activity can be found in the notes to basic financial statements.

FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of a number of existing circumstances that could significantly affect its financial health in the future:

- Economic indicators have improved for Minnesota, and revenue for state initiatives has increased recently. The state has repaid funding shifts that had a negative impact on cash flow for schools and returned to the practice of paying 90 percent of the current year allocation. While this does not increase revenue, it improves cash flow for the District. While state educational funding has increased in recent years, it remains behind inflationary increases to services, equipment, and supplies purchased by schools.

- Unfunded special education mandates continue to increase costs to the District's General Fund.

- Enrollment increased in 2017–2018 by approximately three students over the prior year, the two previous years also experienced a slight increase in student enrollment. However, in 2018–2019, the District is projecting a slight decrease in enrollment due to census data. Enrollment directly impacts revenue.

- The School Board approved a renewed five-year resolution for a $300 operating referendum per pupil, which will start with the Pay 2019 Levy and continue through the Pay 2023 Levy. The School Board has the authority to approve an additional $424 of local other revenue that commenced with the Pay 2015 Levy. The School Board chose to levy $300; this revenue was first recognized in budget year 2015–2016. For the Pay 2016 Levy, the School Board approved to levy the full amount allowed of $424 per pupil. The full amount allowed of $424 per pupil has been School Board-authorized in the levy since that date.

- The School Board has filed a resolution to bring voters to the polls November 2018 to vote on an operating referendum of $900 per pupil for seven years. If this referendum passes, the revenue will commence with the 2019–2020 school year.

- The District's General Fund balance increased $468,213 at the June 30, 2018 year-end. The School Board approved a budget for the 2018–2019 school year that fell below its fund balance policy, knowing with good probability the 2017–2018 fund balance would come in favorable.

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. For the 2019 fiscal year, the Legislature added $124, or 2 percent, per pupil to the basic general education funding formula.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these statements or need additional financial information, contact the Business Manager and/or the Superintendent, Independent School District No. 139, 51001 Fairfield Avenue, P.O. Box 566, Rush City, Minnesota 55069.

BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 139

Statement of Net Position
as of June 30, 2018
(With Partial Comparative Information as of June 30, 2017)

	Governmental Activities	
	2018	2017
Assets		
Cash and temporary investments	$ 3,420,245	$ 4,206,849
Receivables		
Current taxes	1,388,781	1,198,877
Delinquent taxes	85,030	116,842
Accounts and interest	8,617	4,013
Due from other governmental units	2,100,465	2,138,571
Inventory	3,488	7,107
Prepaid items	153,989	749
Net OPEB asset	–	155,116
Capital assets		
Not depreciated	235,734	601,106
Depreciated, net of accumulated depreciation	16,879,331	16,309,877
Total capital assets, net of accumulated depreciation	17,115,065	16,910,983
Total assets	24,275,680	24,739,107
Deferred outflows of resources		
Pension plan deferments	8,496,344	11,234,431
OPEB plan deferments	35,477	–
Total deferred outflows of resources	8,531,821	11,234,431
Total assets and deferred outflows of resources	$ 32,807,501	$ 35,973,538
Liabilities		
Accounts and contracts payable	$ 820,560	$ 1,160,912
Accrued interest payable	129,413	136,430
Due to other governmental units	30,553	12,455
Unearned revenue	2,743	1,732
Long-term liabilities		
Due within one year	1,257,755	1,059,043
Due in more than one year	26,606,044	30,456,968
Total long-term liabilities	27,863,799	31,516,011
Total liabilities	28,847,068	32,827,540
Deferred inflows of resources		
Property taxes levied for subsequent year	2,274,949	2,014,583
Pension plan deferments	2,566,607	293,508
Total deferred inflows of resources	4,841,556	2,308,091
Net position		
Net investment in capital assets	6,068,284	5,572,858
Restricted for		
Capital asset acquisition and facilities maintenance	27,294	3,609
Food service	93,893	104,180
Community service	66,538	58,251
Other purposes (state funding restrictions)	44,507	183,381
Debt service	216,251	228,942
Permanent Fund		
Expendable	573	137
Nonexpendable	511,000	511,000
Unrestricted	(7,909,463)	(5,824,451)
Total net position	(881,123)	837,907
Total liabilities, deferred inflows of resources, and net position	$ 32,807,501	$ 35,973,538

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 139

Statement of Activities
Year Ended June 30, 2018
(With Partial Comparative Information for the Year Ended June 30, 2017)

	2018					2017
		Program Revenues			Net (Expense) Revenue and Changes in Net Position	Net (Expense) Revenue and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Governmental Activities
Governmental activities						
Administration	$ 865,480	$ –	$ –	$ –	$ (865,480)	$ (855,001)
District support services	321,952	207,058	–	–	(114,894)	(105,385)
Elementary and secondary regular instruction	5,097,463	181,222	772,249	–	(4,143,992)	(4,165,727)
Vocational education instruction	186,602	–	10,955	–	(175,647)	(201,339)
Special education instruction	1,959,184	–	756,905	–	(1,202,279)	(1,374,251)
Instructional support services	817,386	30,496	–	–	(786,890)	(757,206)
Pupil support services	762,910	5,523	–	–	(757,387)	(722,273)
Sites and buildings	796,006	–	157,484	171,659	(466,863)	(557,773)
Fiscal and other fixed cost programs	50,453	–	–	–	(50,453)	(51,110)
Food service	443,389	202,791	224,594	–	(16,004)	(6,224)
Community service	522,340	251,926	118,825	–	(151,589)	(177,715)
Depreciation not included in other functions	674,951	–	–	–	(674,951)	(667,893)
Interest and fiscal charges	243,980	–	–	–	(243,980)	(313,024)
Total governmental activities	$ 12,742,096	$ 879,016	$ 2,041,012	$ 171,659	(9,650,409)	(9,954,921)
General revenues						
Taxes						
Property taxes, levied for general purposes					819,142	842,376
Property taxes, levied for community service					59,501	60,011
Property taxes, levied for debt service					1,191,151	1,204,552
General grants and aids					6,175,799	6,243,090
Other general revenues					82,662	28,609
Investment earnings					37,874	22,316
Total general revenues					8,366,129	8,400,954
Change in net position					(1,284,280)	(1,553,967)
Net position – beginning, as previously reported					837,907	2,391,874
Change in accounting principle					(434,750)	–
Net position – beginning, restated					403,157	2,391,874
Net position – ending					$ (881,123)	$ 837,907

See notes to basic financial statements

INDEPENDENT SCHOOL DISTRICT NO. 139

Balance Sheet
Governmental Funds
as of June 30, 2018
(With Partial Comparative Information as of June 30, 2017)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Assets			
Cash and temporary investments	$ 1,867,998	$ –	$ 833,639
Receivables			
Current taxes	523,968	–	828,483
Delinquent taxes	29,415	–	53,054
Accounts and interest	7,809	–	–
Due from other governmental units	2,088,383	–	4,980
Inventory	–	–	–
Prepaid items	153,420	–	–
Total assets	$ 4,670,993	$ –	$ 1,720,156
Liabilities			
Accounts and contracts payable	$ 785,791	$ –	$ –
Due to other governmental units	30,479	–	–
Unearned revenue	–	–	–
Total liabilities	816,270	–	–
Deferred inflows of resources			
Unavailable revenue – long-term receivable	1,297,464	–	–
Unavailable revenue – delinquent taxes receivable	29,415	–	53,054
Property taxes levied for subsequent year	840,581	–	1,374,492
Total deferred inflows of resources	2,167,460	–	1,427,546
Fund balances			
Nonspendable	153,420	–	–
Restricted	71,801	–	292,610
Assigned	60,668	–	–
Unassigned	1,401,374	–	–
Total fund balances	1,687,263	–	292,610
Total liabilities, deferred inflows of resources, and fund balances	$ 4,670,993	$ –	$ 1,720,156

See notes to basic financial statements

Permanent Fund	Nonmajor Funds	Total Governmental Funds 2018	Total Governmental Funds 2017
$ 511,573	$ 207,035	$ 3,420,245	$ 4,206,849
–	36,330	1,388,781	1,198,877
–	2,561	85,030	116,842
–	808	8,617	4,013
–	7,102	2,100,465	2,138,571
–	3,488	3,488	7,107
–	569	153,989	749
$ 511,573	$ 257,893	$ 7,160,615	$ 7,673,008
$ –	$ 34,769	$ 820,560	$ 1,160,912
–	74	30,553	12,455
–	2,743	2,743	1,732
–	37,586	853,856	1,175,099
–	–	1,297,464	1,421,508
–	2,561	85,030	116,842
–	59,876	2,274,949	2,014,583
–	62,437	3,657,443	3,552,933
511,000	4,057	668,477	518,856
573	153,813	518,797	1,239,693
–	–	60,668	118,274
–	–	1,401,374	1,068,153
511,573	157,870	2,649,316	2,944,976
$ 511,573	$ 257,893	$ 7,160,615	$ 7,673,008

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INDEPENDENT SCHOOL DISTRICT NO. 139

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
as of June 30, 2018
(With Partial Comparative Information as of June 30, 2017)

	2018	2017
Total fund balances – governmental funds	$ 2,649,316	$ 2,944,976
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	33,234,890	32,652,552
Accumulated depreciation	(16,119,825)	(15,741,569)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
General obligation bonds payable	(10,385,000)	(11,320,000)
Unamortized premium/discount	(661,781)	(783,063)
Capital lease payable	(1,297,464)	(1,421,508)
Net pension liability	(15,205,986)	(17,991,440)
Net OPEB liability	(313,568)	155,116
Accrued interest payable is included in net position, but is excluded from fund balances until due and payable.	(129,413)	(136,430)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows – pension plan deferments	8,496,344	11,234,431
Deferred outflows – OPEB plan deferments	35,477	–
Deferred inflows – pension plan deferments	(2,566,607)	(293,508)
Deferred inflows – unavailable revenue – long-term receivable	1,297,464	1,421,508
Deferred inflows – unavailable revenue – delinquent taxes	85,030	116,842
Total net position – governmental activities	$ (881,123)	$ 837,907

INDEPENDENT SCHOOL DISTRICT NO. 139

Statement of Revenue, Expenditures, and Changes in Fund Balances
Governmental Funds
Year Ended June 30, 2018
(With Partial Comparative Information for the Year Ended June 30, 2017)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Revenue			
Local sources			
Property taxes	$ 828,617	$ –	$ 1,212,632
Investment earnings	19,896	5,028	5,357
Other	596,049	–	–
State sources	7,891,746	–	49,757
Federal sources	105,809	–	–
Total revenue	9,442,117	5,028	1,267,746
Expenditures			
Current			
Administration	686,391	–	–
District support services	316,116	–	–
Elementary and secondary regular instruction	3,787,579	–	–
Vocational education instruction	129,796	–	–
Special education instruction	1,589,908	–	–
Instructional support services	676,380	–	–
Pupil support services	686,331	–	–
Sites and buildings	916,741	–	–
Fiscal and other fixed cost programs	50,453	–	–
Food service	–	–	–
Community service	–	–	–
Capital outlay	–	769,966	–
Debt service			
Principal	124,044	–	935,000
Interest and fiscal charges	41,306	–	330,973
Total expenditures	9,005,045	769,966	1,265,973
Excess (deficiency) of revenue over expenditures	437,072	(764,938)	1,773
Other financing sources (uses)			
Debt issued	–	–	–
Premium on debt issued	–	–	–
Sale of capital assets	43,865	–	–
Transfers in	–	–	–
Transfers (out)	(12,724)	–	–
Total other financing sources (uses)	31,141	–	–
Net change in fund balances	468,213	(764,938)	1,773
Fund balances			
Beginning of year	1,219,050	764,938	290,837
End of year	$ 1,687,263	$ –	$ 292,610

See notes to basic financial statements

Permanent Fund	Nonmajor Funds	Total Governmental Funds 2018	Total Governmental Funds 2017
$ –	$ 60,357	$ 2,101,606	$ 2,110,889
5,454	2,139	37,874	22,316
–	454,717	1,050,766	1,077,711
–	146,231	8,087,734	7,795,784
–	197,188	302,997	338,549
5,454	860,632	11,580,977	11,345,249
–	–	686,391	658,284
–	–	316,116	313,492
–	–	3,787,579	3,716,190
–	–	129,796	135,247
–	–	1,589,908	1,633,143
–	–	676,380	652,398
–	–	686,331	668,646
–	–	916,741	910,655
–	–	50,453	51,110
–	430,386	430,386	425,492
5,018	435,679	440,697	494,455
–	8,435	778,401	347,327
–	–	1,059,044	1,005,439
–	–	372,279	460,690
5,018	874,500	11,920,502	11,472,568
436	(13,868)	(339,525)	(127,319)
–	–	–	1,075,000
–	–	–	66,127
–	–	43,865	750
–	12,724	12,724	16,880
–	–	(12,724)	(16,880)
–	12,724	43,865	1,141,877
436	(1,144)	(295,660)	1,014,558
511,137	159,014	2,944,976	1,930,418
$ 511,573	$ 157,870	$ 2,649,316	$ 2,944,976

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INDEPENDENT SCHOOL DISTRICT NO. 139

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended June 30, 2018
(With Partial Comparative Information for the Year Ended June 30, 2017)

	2018	2017
Total net change in fund balances – governmental funds	$ (295,660)	$ 1,014,558
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded as net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	1,050,008	587,227
Depreciation expense	(837,017)	(855,578)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balances.	(8,909)	(9,247)
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.		
General obligation bonds payable	–	(1,075,000)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds payable	935,000	885,000
Capital lease payable	124,044	120,439
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	7,017	56,206
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.	121,282	25,333
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Net pension liability	2,785,454	(12,811,788)
Net OPEB liability	26,335	(5,782)
Separation benefits payable	–	38,167
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows – pension plan deferments	(2,738,087)	10,252,005
Deferred outflows – OPEB plan deferments	(24,792)	–
Deferred inflows – pension plan deferments	(2,273,099)	348,882
Deferred inflows – unavailable revenue – long-term receivable	(124,044)	(120,439)
Deferred inflows – unavailable revenue – delinquent taxes	(31,812)	(3,950)
Change in net position – governmental activities	$ (1,284,280)	$ (1,553,967)

See notes to basic financial statements

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INDEPENDENT SCHOOL DISTRICT NO. 139

Statement of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
General Fund
Year Ended June 30, 2018
(With Partial Comparative Information for the Year Ended June 30, 2017)

	2018				2017
	Budgeted Amounts			Over (Under)	
	Original	Final	Actual	Final Budget	Actual
Revenue					
Local sources					
Property taxes	$ 757,594	$ 757,594	$ 828,617	$ 71,023	$ 840,019
Investment earnings	5,000	15,000	19,896	4,896	10,576
Other	563,650	562,650	596,049	33,399	596,561
State sources	7,737,833	7,836,833	7,891,746	54,913	7,616,271
Federal sources	112,920	112,920	105,809	(7,111)	131,034
Total revenue	9,176,997	9,284,997	9,442,117	157,120	9,194,461
Expenditures					
Current					
Administration	687,686	708,708	686,391	(22,317)	658,284
District support services	348,494	356,391	316,116	(40,275)	313,492
Elementary and secondary regular instruction	3,903,497	3,907,011	3,787,579	(119,432)	3,716,190
Vocational education instruction	130,348	131,878	129,796	(2,082)	135,247
Special education instruction	1,620,828	1,576,311	1,589,908	13,597	1,633,143
Instructional support services	660,236	659,765	676,380	16,615	652,398
Pupil support services	725,995	742,164	686,331	(55,833)	668,646
Sites and buildings	900,437	921,185	916,741	(4,444)	910,655
Fiscal and other fixed cost programs	54,000	53,500	50,453	(3,047)	51,110
Debt service					
Principal	94,650	124,044	124,044	–	120,439
Interest and fiscal charges	155,700	41,306	41,306	–	44,911
Total expenditures	9,281,871	9,222,263	9,005,045	(217,218)	8,904,515
Excess (deficiency) of revenue over expenditures	(104,874)	62,734	437,072	374,338	289,946
Other financing sources (uses)					
Sale of capital assets	15,000	15,000	43,865	28,865	750
Transfers (out)	(28,400)	(28,400)	(12,724)	15,676	(16,880)
Total other financing sources (uses)	(13,400)	(13,400)	31,141	44,541	(16,130)
Net change in fund balances	$ (118,274)	$ 49,334	468,213	$ 418,879	273,816
Fund balances					
Beginning of year			1,219,050		945,234
End of year			$ 1,687,263		$ 1,219,050

See notes to basic financial statements

Statement of Fiduciary Net Position
as of June 30, 2018

	Scholarship Private-Purpose Trust Fund	Agency Funds
Assets		
Cash and temporary investments	$ 152,326	$ 1,594,968
Liabilities		
Accounts payable	–	$ 1,594,968
Net position		
Held in trust for scholarships	$ 152,326	

Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2018

	Scholarship Private-Purpose Trust Fund
Additions	
Contributions	$ 16,220
Investment earnings	1,939
Total additions	18,159
Deductions	
Scholarships	17,097
Change in net position	1,062
Net position	
Beginning of year	151,264
End of year	$ 152,326

See notes to basic financial statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

Independent School District No. 139 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a School Board elected by voters of the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. In accordance with Minnesota Statutes, the District's School Board has elected not to control or be otherwise financially accountable with respect to the underlying extracurricular activities; therefore, separate audited financial statements have been issued.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar revenues are recognized when all eligibility requirements imposed by the provider have been met.

For capital assets that can be specifically identified with, or allocated to functional areas, depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. For capital assets that essentially serve all functional areas, depreciation expense is reported as "depreciation not included in other functions." Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

1. **Revenue Recognition** – Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

2. **Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

The District has a Scholarship Private-Purpose Trust Fund and two agency funds, which are presented in the fiduciary fund financial statements. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

The Scholarship Private-Purpose Trust Fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes. Agency funds do not have a measurement focus, but also use the accrual basis of accounting.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Description of Funds

The existence of the various district funds has been established primarily by the Minnesota Department of Education. Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

Major Governmental Funds

General Fund – The General Fund is the District's primary operating fund and accounts for all financial resources except those required to be accounted for in another fund.

Capital Projects – Building Construction Fund – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue or under the long-term facilities maintenance program.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general obligation debt principal, interest, and related costs.

Permanent Fund – The Permanent Fund accounts for the Aquatic Center's contributions received and held by the District as restricted for pool center operations. Disbursements from the Permanent Fund are made in accordance with the trust agreement.

Nonmajor Governmental Funds

Food Service Special Revenue Fund – The Food Service Special Revenue Fund is used primarily to record financial activities of the District's child nutrition program.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

Fiduciary Funds

Scholarship Private-Purpose Trust Fund – The Scholarship Private-Purpose Trust Fund is used to account for resources legally held in trust to provide college scholarships for graduating students. There is no requirement that any portion of these resources be preserved as capital.

Agency Funds – The District reports two agency funds as established to account for cash and other assets held by the District as the agent for student activities and for the St. Croix River Education District (SCRED).

E. Budgetary Information

The School Board adopts an annual budget for most governmental funds. The District does not adopt a budget for the Permanent Fund. The budget for each fund is prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted appropriations lapse at year-end. Expenditures in the Debt Service Fund exceeded budgeted appropriations by $75 during the year ended June 30, 2018. Available fund balance financed this variance.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Cash and Temporary Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Bond proceeds recorded in the Capital Projects – Building Construction Fund are not pooled, and earnings on these proceeds are allocated directly to the fund.

Investments are generally stated at fair value, except for investments in external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less are also reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are delinquent property taxes receivable and the capital lease receivable from the SCRED, reported with due from other governmental units.

H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food and surplus commodities received from the federal government. Purchased food inventory is recorded at cost on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenditures/expenses at the time of consumption.

J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes $22,983 of the property tax levy collectible in 2018 as revenue to the District in fiscal year 2017–2018. The remaining portion of the taxes collectible in 2018 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District.

K. Capital Assets

Capital assets that are purchased or constructed by the District are recorded at historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of $2,500 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for land improvements and buildings and 5 to 15 years for furniture and equipment. Land and construction in progress are not depreciated.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Compensated Absences

1. **Vacation Pay –** The District compensates certain employees upon termination of employment for unused vacation. The full-time employees of the District earn vacation based upon the number of completed years of service. Since teachers do not receive vacation benefits, there is not a material vacation liability to accrue as of June 30, 2018.

2. **Sick Pay** – Substantially all district employees are entitled to sick leave at various rates. Unused sick leave is not paid out upon termination; therefore no liability is reported as of year-end.

N. Severance (Separation Benefits)

Severance payable is recorded as a liability in the government-wide financial statements when earned and it becomes probable it will vest at some point in the future. Severance pay is accrued in the governmental fund financial statements when the liability matures due to employee termination. As of year-end, this liability is zero and is no longer available to the District's existing teachers. Remaining separation payments available to district employees are captured in the calculations for other post-employment benefits (OPEB).

O. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into the TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

P. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB plans reported in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, difference between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from long-term receivables and property taxes receivable, arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. The District has recorded a long-term receivable and delinquent property taxes not collected within 60 days of year-end, which are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

Q. Net Position

In the government-wide financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.

- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

- **Unrestricted Net Position** – All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

R. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District's business manager and superintendent are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

S. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures at the date of the financial statements and during the reporting period. Actual results could differ from those estimates.

T. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation, for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in fiscal year 2018.

U. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2017, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

V. Change in Accounting Principle

During the year ended June 30, 2018, the District implemented GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*. This statement establishes standards for employer recognition and measurement of liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures for OPEB. Certain amounts necessary to fully restate fiscal year 2017 financial information are not determinable; therefore, prior year comparative amounts have not been restated. The implementation of this statement resulted in the following restatement of government-wide net position as of June 30, 2017. The details of the restatement are as follows:

	Governmental Activities
Net position – beginning, as previously reported	$ 837,907
Change in accounting principle	
Net OPEB asset, under previous reporting standards	(155,116)
Net OPEB liability, under current reporting standards	(339,903)
Deferred outflows of resources, under current reporting standards	60,269
Total change in accounting principle	(434,750)
Net position – beginning, restated	$ 403,157

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	$ 2,147,359
Investments	3,020,180
Total deposits and investments	$ 5,167,539

Cash and investments are presented in the financial statements as follows:

Statement of Net Position	
Cash and temporary investments	$ 3,420,245
Statement of Fiduciary Net Position	
Cash and temporary investments	
Scholarship Private-Purpose Trust Fund	152,326
Agency Funds	1,594,968
Total deposits and investments	$ 5,167,539

B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District's deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District's deposits was $2,147,359, while the balance on the bank records was $2,846,748. At June 30, 2018, all deposits were fully covered by federal depository insurance, surety bonds, or by collateral held by the District's agent in the District's name.

C. Investments

The District had the following investments at year-end:

	Credit Risk		Fair Value	Interest	
Investment Type	Rating	Agency	Measurements	Risk	Total
Investment pools/mutual funds					
Minnesota School District Liquid Asset Fund	AAA	S&P	NAV	N/A	$ 3,020,180

N/A – Not Applicable

The Minnesota School District Liquid Asset Fund (MSDLAF) is regulated by Minnesota Statutes and is an external investment pool, which is not registered with the Securities and Exchange Commission (SEC) that follows the same regulatory rules of the SEC. The District's investment in this pool is measured at the net asset value (NAV) per share provided by the pool, which is based on an amortized cost method that approximates fair value. For MSDLAF investments valued at NAV, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice for the Liquid Class; the redemption notice period is 14 days for the MAX Class.

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form and, therefore, are not subject to custodial credit risk disclosures. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding $10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. The District's investment policies do not further restrict investing in specific financial instruments.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

Concentration Risk – This is the risk associated with investing a significant portion of the District's investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's investment policies do not address concentration risk.

NOTE 3 – CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2018 is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated					
Land	$ 235,734	$ –	$ –	$ –	$ 235,734
Construction in progress	365,372	848,582	–	(1,213,954)	–
Total capital assets, not depreciated	601,106	848,582	–	(1,213,954)	235,734
Capital assets, depreciated					
Land improvements	1,361,295	–	(85,422)	474,106	1,749,979
Buildings	26,396,459	6,448	–	739,848	27,142,755
Furniture and equipment	4,293,692	194,978	(382,248)	–	4,106,422
Total capital assets, depreciated	32,051,446	201,426	(467,670)	1,213,954	32,999,156
Less accumulated depreciation for					
Land improvements	(1,091,588)	(31,600)	85,422	–	(1,037,766)
Buildings	(11,487,329)	(592,308)	–	–	(12,079,637)
Furniture and equipment	(3,162,652)	(213,109)	373,339	–	(3,002,422)
Total accumulated depreciation	(15,741,569)	(837,017)	458,761	–	(16,119,825)
Net capital assets, depreciated	16,309,877	(635,591)	(8,909)	1,213,954	16,879,331
Total capital assets, net	$ 16,910,983	$ 212,991	$ (8,909)	$ –	$ 17,115,065

Depreciation expense for the current year was charged to the following governmental functions:

Administration	$ 859
District support services	377
Elementary and secondary regular instruction	58,209
Vocational education instruction	2,673
Special education instruction	284
Instructional support services	2,020
Pupil support services	92,109
Community service	5,535
Depreciation not included in other functions	674,951
Total depreciation expense	$ 837,017

NOTE 4 – LONG-TERM LIABILITIES

A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
2010 Refunding Bonds	10/26/2010	0.90–2.40%	$ 2,395,000	02/01/2019	$ 160,000
2015 Refunding Bonds	11/12/2015	2.00–3.00%	$ 9,175,000	02/01/2026	9,175,000
2017 Facilities Maintenance Bonds	02/09/2017	3.00%	$ 1,075,000	02/01/2027	1,050,000
Total general obligation bonds payable					$ 10,385,000

These bonds were issued to finance acquisition, construction, and/or improvements of capital facilities, or to finance the retirement (refunding) of prior bond issues. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

B. Capital Leases Payable

In June 2012, the District entered into a capital lease agreement with Kinetic Leasing, Inc. to finance the purchase of a building for $1,930,000 on behalf of the SCRED. The lease bears an interest rate of 2.97 percent and a final maturity of February 1, 2027. The District makes semiannual payments through the General Fund. Also in June 2012, the District entered into an agreement to sublease the building to the SCRED to purchase the building capitalized at $1,930,000. The lease bears an interest rate of 2.97 percent and a final maturity of February 1, 2027. The SCRED makes semiannual payments to the District. The terms of the sublease between the SCRED and the District are identical to the capital lease payment terms, with the intent of the transactions to be hold harmless to the District in matching debt payments with receipts from the SCRED.

C. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including: compensated absences, severance benefits, pensions, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are financed primarily from the General Fund.

District employees participate in two state-wide, cost-sharing, multi-employer defined benefit pension plans administered by the PERA and the TRA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2018:

Pension Plans	Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
PERA	$ 1,483,487	$ 414,760	$ 424,592	$ 118,036
TRA	13,722,499	8,081,584	2,142,015	2,473,142
Total	$ 15,205,986	$ 8,496,344	$ 2,566,607	$ 2,591,178

NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

D. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds and capital leases are as follows:

Year Ending June 30,	General Obligation Bonds Principal	General Obligation Bonds Interest	Capital Leases Payable Principal	Capital Leases Payable Interest
2019	$ 1,130,000	$ 310,590	$ 127,755	$ 37,595
2020	1,185,000	277,650	131,578	33,772
2021	1,220,000	242,100	135,515	29,835
2022	1,265,000	205,500	139,570	25,780
2023	1,300,000	167,550	143,746	21,604
2024–2027	4,285,000	267,300	619,300	42,099
	$ 10,385,000	$ 1,470,690	$ 1,297,464	$ 190,685

E. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Change in Accounting Principle*	Balance – Beginning of Year Restated	Additions	Deletions	Balance – End of Year	Due Within One Year
General obligation bonds payable	$ 11,320,000	$ –	$ 11,320,000	$ –	$ 935,000	$ 10,385,000	$ 1,130,000
Unamortized premium/discount	783,063	–	783,063	–	121,282	661,781	–
Total bonds payable	12,103,063	–	12,103,063	–	1,056,282	11,046,781	1,130,000
Capital lease payable	1,421,508	–	1,421,508	–	124,044	1,297,464	127,755
Net pension liability	17,991,440	–	17,991,440	505,215	3,290,669	15,205,986	–
Net OPEB liability	–	339,903	339,903	33,934	60,269	313,568	–
	$ 31,516,011	$ 339,903	$ 31,855,914	$ 539,149	$ 4,531,264	$ 27,863,799	$ 1,257,755

*The above figure only reflects a portion of the change in accounting principle described earlier in these notes.

NOTE 5 – FUND BALANCES

The following is a breakdown of equity components of governmental funds, which are defined earlier in the report. When applicable, certain restrictions which have an accumulated deficit balance at June 30 are included in unassigned fund balance in the District's financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included herein since the District has specific authority to future resources for such deficits.

A. Classifications

At year-end, a summary of the District's governmental fund balance classifications is as follows:

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Permanent Fund	Nonmajor Funds	Total
Nonspendable						
Inventory	$ –	$ –	$ –	$ –	$ 3,488	$ 3,488
Prepaid items	153,420	–	–	–	569	153,989
Restricted principal	–	–	–	511,000	–	511,000
Total nonspendable	153,420	–	–	511,000	4,057	668,477
Restricted						
Long-term facilities maintenance	27,294	–	–	–	–	27,294
Medical Assistance	44,507	–	–	–	–	44,507
Debt service	–	–	292,610	–	–	292,610
Pool center operations	–	–	–	573	–	573
Food service	–	–	–	–	90,405	90,405
Community education programs	–	–	–	–	46,913	46,913
Early childhood family education	–	–	–	–	16,495	16,495
Total restricted	71,801	–	292,610	573	153,813	518,797
Assigned						
Subsequent year's budget	41,984	–	–	–	–	41,984
Q Comp	18,684	–	–	–	–	18,684
Total assigned	60,668	–	–	–	–	60,668
Unassigned	1,401,374	–	–	–	–	1,401,374
Total	$ 1,687,263	$ –	$ 292,610	$ 511,573	$ 157,870	$ 2,649,316

Minimum Fund Balance Policy

The School Board has formally adopted a fund balance policy regarding the minimum fund balance. The policy establishes that the District will strive to maintain a minimum unrestricted general fund balance of 15 percent of the General Fund expenditures for each fiscal year. If the balance will decrease below 15 percent, the administration shall apprise the School Board of this prior to budget adoption. If the balance will decrease below 10 percent, the School Board will initiate certain measures to ensure that the balance does not fall below this level.

At June 30, 2018, the unrestricted fund balance of the General Fund was 16.2 percent of fiscal 2018 actual expenditures.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Descriptions

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Teachers Retirement Association (TRA)

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Teachers employed in Minnesota's public elementary and secondary schools, charter schools, and certain educational institutions maintained by the state (except those teachers employed by the City of St. Paul and by the University of Minnesota system) are required to be TRA members. State university, community college, and technical college teachers first employed by Minnesota State Colleges and Universities (MnSCU) may elect TRA coverage within one year of eligible employment. Alternatively, these teachers may elect coverage through the Defined Contribution Retirement Plan administered by MnSCU.

B. Benefits Provided

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

- **PERA** – Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90.0 percent funded for two consecutive years are given 2.5 percent increases. Members in plans that have not exceeded 90.0 percent funded, or have fallen below 80.0 percent, are given 1.0 percent increases.

- **TRA** – Post-retirement benefit increases are provided to eligible benefit recipients each January and are assumed to remain level at 2.0 percent annually through 2018, and 1.0 percent thereafter.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 1.7 percent for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

Step-Rate Formula	Percentage per Year
Basic Plan	
First 10 years of service	2.2 %
All years after	2.7 %
Coordinated Plan	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are up to July 1, 2006 or after	1.9 %

With these provisions:

(a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.

(b) Three percent per year early retirement reduction factor for all years under normal retirement age.

(c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2018; the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2018, were $112,900. The District's contributions were equal to the required contributions as set by state statutes.

2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,			
	2017		2018	
	Employee	Employer	Employee	Employer
Basic Plan	11.0 %	11.5 %	11.0 %	11.5 %
Coordinated Plan	7.5 %	7.5 %	7.5 %	7.5 %

The District's contributions to the TRA for the plan's fiscal year ended June 30, 2018, were $272,615. The District's contributions were equal to the required contributions for each year as set by state statutes.

The following is a reconciliation of employer contributions in the TRA's Comprehensive Annual Financial Report (CAFR) Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	in thousands
Employer contributions reported in the TRA's CAFR Statement of Changes in Fiduciary Net Position	$ 367,791
Add employer contributions not related to future contribution efforts	810
Deduct the TRA's contributions not included in allocation	(456)
Total employer contributions	368,145
Total nonemployer contributions	35,588
Total contributions reported in the Schedule of Employer and Nonemployer Pension Allocations	$ 403,733

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

D. Pension Costs

1. GERF Pension Costs

At June 30, 2018, the District reported a liability of $1,483,487 for its proportionate share of the GERF's net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2016, through June 30, 2017, relative to the total employer contributions received from all of the PERA's participating employers. The District's proportionate share was 0.0295 percent at the end of the measurement period and 0.0303 percent for the beginning of the period.

The District's net pension liability reflected a reduction due to the state of Minnesota's contribution of $6 million to the fund. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	$ 1,483,487
State's proportionate share of the net pension liability associated with the District	$ 18,657

For the year ended June 30, 2018, the District recognized pension expense of $117,496 for its proportionate share of the GERF's pension expense. In addition, the District recognized an additional $540 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of $6 million to the GERF.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2018, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	$ 48,892	$ 98,985
Changes in actuarial assumptions	252,968	148,717
Difference between projected and actual investment earnings	–	59,859
Changes in proportion	–	117,031
District's contributions to the GERF subsequent to the measurement date	112,900	–
Total	$ 414,760	$ 424,592

A total of $112,900 reported as deferred outflows of resources related to pensions resulting from district contributions to the GERF subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to the GERF pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2019	$ (85,894)
2020	$ 65,169
2021	$ (39,036)
2022	$ (62,971)

2. TRA Pension Costs

At June 30, 2018, the District reported a liability of $13,722,499 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Special School District No. 1, Minneapolis Public Schools. The District's proportionate share was 0.1275 percent at the end of the measurement period and 0.1253 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	$ 13,722,499
State's proportionate share of the net pension liability associated with the District	$ 1,326,273

For the year ended June 30, 2018, the District recognized pension expense of $2,447,704. It also recognized $25,438 as an increase to pension expense for the support provided by direct aid.

At June 30, 2018, the District reported its proportionate share of the TRA's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	$ 98,036	$ 96,355
Changes in actuarial assumptions	7,299,311	1,922,305
Difference between projected and actual investment earnings	–	123,355
Changes in proportion	411,622	–
District's contributions to the TRA subsequent to the measurement date	272,615	–
Total	$ 8,081,584	$ 2,142,015

A total of $272,615 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to the TRA pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2019	$ 1,501,044
2020	$ 1,726,820
2021	$ 1,507,254
2022	$ 1,288,340
2023	$ (356,504)

E. Actuarial Assumptions

The total pension liability in the June 30, 2017, actuarial valuation was determined using the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.50% per year	
Price inflation		2.50%
Wage growth rate		2.85% for 10 years and 3.25% thereafter
Active member payroll	3.25% per year	2.85% to 8.85% for 10 years, and 3.25% to 9.25% thereafter
Investment rate of return	7.50%	5.12%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP-2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.0 percent per year for the GERF through 2044, and then 2.5 percent thereafter, and 2.0 percent per year for all future years for the TRA.

Actuarial assumptions used in the June 30, 2017 valuation for the GERF were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF was completed in 2015.

The following changes in actuarial assumptions occurred in 2017:

1. **GERF**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2. **TRA**

- The cost of living adjustment (COLA) was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

The long-term expected rate of return on pension plan investments is 7.50 percent for the GERF and 5.12 percent for the TRA. The Minnesota State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic stocks	39 %	5.10 %
International stocks	19	5.30 %
Bonds	20	0.75 %
Alternative assets	20	5.90 %
Cash	2	– %
Total	100 %	

F. Discount Rate

1. GERF

The discount rate used to measure the total pension liability in 2017 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the fiscal 2017 contribution rates. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

2. TRA

The discount rate used to measure the total pension liability was 5.12 percent. This is an increase from the discount rate at the prior measurement date of 4.66 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2017 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be depleted in 2053 and, as a result, the Municipal Bond Index Rate was used in the determination of the Single Equivalent Interest Rate (SEIR). The long-term expected rate of return (7.50 percent) was applied to periods before 2053 and the Municipal Bond Index Rate of 3.56 percent was applied to periods on and after 2053, resulting in a SEIR of 5.12 percent. There was a change in the Municipal Bond Index Rate from the prior year measurement date (3.01 percent).

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
GERF discount rate	6.50%	7.50%	8.50%
District's proportionate share of the GERF net pension liability	$ 2,300,998	$ 1,483,487	$ 814,205
TRA discount rate	4.12%	5.12%	6.12%
District's proportionate share of the TRA net pension liability	$ 18,111,055	$ 13,722,499	$ 10,022,413

H. Pension Plan Fiduciary Net Position

Pension Benefit Reforms – The 2018 pension bill included a number of reforms to the various defined benefit pension plans across the state, including the plans administered by the PERA and the TRA. The reforms include several changes, including modifications in future COLA and contribution rates.

Detailed information about the GERF's fiduciary net position is available in a separately issued PERA financial report. That report may be obtained on the PERA website at www.mnpera.org; by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103; or by calling (651) 296-7460 or (800) 652-9026.

Detailed information about the TRA's fiduciary net position is available in a separately issued TRA financial report. That report can be obtained at the TRA website at www.MinnesotaTRA.org; by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, Minnesota 55103; or by calling (651) 296-2409 or (800) 657-3669.

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The District provides post-employment benefits to certain eligible employees through the OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

B. Benefits Provided

All retirees of the District upon retirement have the option under state law to continue their medical insurance coverage through the District. For principals, a $25,000 benefit is available with 10 years of service ($30,000 with 15 years of service) paid to a Healthcare Savings Plan in three equal annual installments. Retirees not eligible for these benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District’s younger and statistically healthier active employees.

C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District’s contributions in the current year totaled $35,477 as required on a pay-as-you-go basis to finance current year benefits as described in the previous section.

D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	8
Active plan members	131
Total members	139

E. Total OPEB Liability of the District

The District’s total OPEB liability of $313,568 as of year-end was measured as of July 1, 2017, and was determined by an actuarial valuation as of that date.

F. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.40%
20-year municipal bond yield	3.40%
Inflation rate	2.50%
Salary increases	3.00%
Medical trend rate	6.50% grading to 5.00% over 6 years

Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield.

Mortality rates were based on the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale. The rates used are recent tables developed and recommended by the Society of Actuaries.

The retirement and withdrawal assumptions used to value GASB No. 75 liabilities are similar to those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

Economic assumptions are based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information as well as for consistency with the other economic assumptions.

G. Changes in the Total OPEB Liability

	Total OPEB Liability
Beginning balance – July 1, 2017	$ 339,903
Changes for the year	
Service cost	22,624
Interest	11,310
Benefit payments	(60,269)
Total net changes	(26,335)
Ending balance – June 30, 2018	$ 313,568

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

H. Total OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
OPEB discount rate	2.40%	3.40%	4.40%
Net OPEB liability	$ 334,702	$ 313,568	$ 293,523

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease in Healthcare Trend Rate	Healthcare Trend Rate	1% Increase in Healthcare Trend Rate
OPEB healthcare trend rate	5.50% decreasing to 4.00% over 6 years	6.50% decreasing to 5.00% over 6 years	7.50% decreasing to 6.00% over 6 years
Net OPEB liability	$ 283,521	$ 313,568	$ 349,415

I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the District recognized OPEB expense of $33,934. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
District's contributions subsequent to the measurement date	$ 35,477	$ –

A total of $35,477 reported as deferred outflows of resources, related to OPEB resulting from District contributions subsequent to the measurement date, will be recognized as a reduction of the total OPEB liability in the year ending June 30, 2019.

NOTE 8 – TRANSFERS

During the current fiscal year, the General Fund made a transfer of $12,724 to the Community Service Special Revenue Fund to support the operations of the fund. Interfund transactions reported in the governmental fund financial statements are eliminated in the government-wide financial statements.

NOTE 9 – COMMITMENTS AND CONTINGENCIES

A. Federal and State Programs

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

B. Legal Contingencies

The District has the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 139

Public Employees Retirement Association Pension Benefits Plan
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
Year Ended June 30, 2018

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.0364%	$ 1,261,899	$ –	$ 1,261,899	$ 1,401,848	90.02%	78.70%
06/30/2016	06/30/2015	0.0317%	$ 1,254,248	$ –	$ 1,254,248	$ 1,429,543	87.74%	78.20%
06/30/2017	06/30/2016	0.0303%	$ 1,878,262	$ 24,534	$ 1,902,796	$ 1,459,057	128.73%	68.90%
06/30/2018	06/30/2017	0.0295%	$ 1,483,487	$ 18,657	$ 1,502,144	$ 1,454,563	101.99%	75.90%

Public Employees Retirement Association Pension Benefits Plan
Schedule of District Contributions
Year Ended June 30, 2018

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	$ 104,887	$ 104,887	$ –	$ 1,429,543	7.34%
06/30/2016	$ 108,623	$ 108,623	$ –	$ 1,459,057	7.44%
06/30/2017	$ 108,840	$ 108,840	$ –	$ 1,454,563	7.48%
06/30/2018	$ 112,900	$ 112,900	$ –	$ 1,509,630	7.48%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

Teachers Retirement Association Pension Benefits Plan
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
Year Ended June 30, 2018

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.1214%	$ 3,278,099	$ 230,528	$ 3,508,627	$ 3,255,055	100.71%	81.50%
06/30/2016	06/30/2015	0.1177%	$ 3,925,404	$ 481,354	$ 4,406,758	$ 3,292,248	119.23%	76.80%
06/30/2017	06/30/2016	0.1253%	$ 16,113,178	$ 1,617,614	$ 17,730,792	$ 3,473,651	463.87%	44.88%
06/30/2018	06/30/2017	0.1275%	$ 13,722,499	$ 1,326,273	$ 15,048,772	$ 3,695,058	371.37%	51.57%

Teachers Retirement Association Pension Benefits Plan
Schedule of District Contributions
Year Ended June 30, 2018

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	$ 246,230	$ 246,230	$ –	$ 3,292,248	7.48%
06/30/2016	$ 261,239	$ 261,239	$ –	$ 3,473,651	7.52%
06/30/2017	$ 277,126	$ 277,126	$ –	$ 3,695,058	7.50%
06/30/2018	$ 272,615	$ 272,615	$ –	$ 3,634,869	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 139

Other Post-Employment Benefits Plan
Schedule of Changes in the District's Total
OPEB Liability and Related Ratios
Year Ended June 30, 2018

	2018
Total OPEB liability	
Service cost	$ 22,624
Interest	11,310
Benefit payments	(60,269)
Net change in total OPEB liability	(26,335)
Total OPEB liability – beginning of year	339,903
Total OPEB liability – end of year	$ 313,568
Covered-employee payroll	$ 4,837,982
Total OPEB liability as a percentage of covered-employee payroll	6.48%

Note: The District implemented GASB Statement No. 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

PERA – GENERAL EMPLOYEES RETIREMENT FUND

2017 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.

- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.

- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN PLAN PROVISIONS:

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by $1.1 billion and increased the fiduciary plan net position by $892 million. Upon consolidation, state and employer contributions were revised.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

TRA

2017 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The cost of living adjustment (COLA) was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The single discount rate was changed from 8.00 percent to 4.66 percent.

2015 CHANGES IN PLAN PROVISIONS:

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

OTHER POST-EMPLOYMENT BENEFITS PLAN

2017 CHANGES IN ACTUARIAL ASSUMPTIONS:

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 3.50 percent to 3.40 percent.

2017 CHANGES IN METHODS:

- The actuarial cost method was changed from projected unit credit to entry age as prescribed by GASB Statement No. 75.
- An average claim cost with different aging factors was used in the prior valuation to determine claims costs. For this valuation, an aging table was applied to the average age 65 annual claims amount to derive the claims costs at all the possible retirement ages.

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SUPPLEMENTAL INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 139

Nonmajor Governmental Funds
Combining Balance Sheet
as of June 30, 2018

	Special Revenue Funds		
	Food Service	Community Service	Total
Assets			
Cash and temporary investments	$ 92,219	$ 114,816	$ 207,035
Receivables			
Current taxes	–	36,330	36,330
Delinquent taxes	–	2,561	2,561
Accounts and interest	42	766	808
Due from other governmental units	–	7,102	7,102
Inventory	3,488	–	3,488
Prepaid items	–	569	569
Total assets	$ 95,749	$ 162,144	$ 257,893
Liabilities			
Accounts and contracts payable	$ 1,856	$ 32,913	$ 34,769
Due to other governmental units	–	74	74
Unearned revenue	–	2,743	2,743
Total liabilities	1,856	35,730	37,586
Deferred inflows of resources			
Unavailable revenue – delinquent taxes receivable	–	2,561	2,561
Property taxes levied for subsequent year	–	59,876	59,876
Total deferred inflows of resources	–	62,437	62,437
Fund balances			
Nonspendable	3,488	569	4,057
Restricted	90,405	63,408	153,813
Total fund balances	93,893	63,977	157,870
Total liabilities, deferred inflows of resources, and fund balances	$ 95,749	$ 162,144	$ 257,893

INDEPENDENT SCHOOL DISTRICT NO. 139

Nonmajor Governmental Funds
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
Year Ended June 30, 2018

	Special Revenue Funds		
	Food Service	Community Service	Total
Revenue			
Local sources			
Property taxes	$ –	$ 60,357	$ 60,357
Investment earnings	1,149	990	2,139
Other	202,791	251,926	454,717
State sources	27,406	118,825	146,231
Federal sources	197,188	–	197,188
Total revenue	428,534	432,098	860,632
Expenditures			
Current			
Food service	430,386	–	430,386
Community service	–	435,679	435,679
Capital outlay	8,435	–	8,435
Total expenditures	438,821	435,679	874,500
Excess (deficiency) of revenue over expenditures	(10,287)	(3,581)	(13,868)
Other financing sources			
Transfers in	–	12,724	12,724
Net change in fund balances	(10,287)	9,143	(1,144)
Fund balances			
Beginning of year	104,180	54,834	159,014
End of year	$ 93,893	$ 63,977	$ 157,870

INDEPENDENT SCHOOL DISTRICT NO. 139

Food Service Special Revenue Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2018
(With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018			2017
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	$ 500	$ 1,149	$ 649	$ 640
Other – primarily meal sales	209,300	202,791	(6,509)	195,945
State sources	30,200	27,406	(2,794)	27,939
Federal sources	192,000	197,188	5,188	207,515
Total revenue	432,000	428,534	(3,466)	432,039
Expenditures				
Current				
Salaries	153,845	148,555	(5,290)	141,570
Employee benefits	51,962	47,039	(4,923)	48,671
Purchased services	28,949	34,995	6,046	34,470
Supplies and materials	201,200	199,366	(1,834)	200,652
Other expenditures	–	431	431	129
Capital outlay	5,500	8,435	2,935	5,480
Total expenditures	441,456	438,821	(2,635)	430,972
Net change in fund balances	$ (9,456)	(10,287)	$ (831)	1,067
Fund balances				
Beginning of year		104,180		103,113
End of year		$ 93,893		$ 104,180

INDEPENDENT SCHOOL DISTRICT NO. 139

Community Service Special Revenue Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2018
(With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018			2017
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	$ 60,284	$ 60,357	$ 73	$ 60,200
Investment earnings	500	990	490	633
Other – primarily tuition and fees	261,518	251,926	(9,592)	285,205
State sources	103,035	118,825	15,790	112,433
Total revenue	425,337	432,098	6,761	458,471
Expenditures				
Current				
Salaries	238,941	257,175	18,234	249,588
Employee benefits	66,628	63,944	(2,684)	62,873
Purchased services	80,100	63,861	(16,239)	110,268
Supplies and materials	43,385	32,780	(10,605)	44,741
Other expenditures	19,345	17,919	(1,426)	22,099
Capital outlay	2,500	–	(2,500)	–
Total expenditures	450,899	435,679	(15,220)	489,569
Excess (deficiency) of revenue over expenditures	(25,562)	(3,581)	21,981	(31,098)
Other financing sources				
Transfers in	22,710	12,724	(9,986)	16,880
Net change in fund balances	$ (2,852)	9,143	$ 11,995	(14,218)
Fund balances				
Beginning of year		54,834		69,052
End of year		$ 63,977		$ 54,834

INDEPENDENT SCHOOL DISTRICT NO. 139

Capital Projects – Building Construction Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2018
(With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018			2017
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	$ 5,028	$ 5,028	$ –	$ 3,950
Expenditures				
Capital outlay				
Purchased services	453,900	453,900	–	–
Capital expenditures	316,066	316,066	–	341,847
Total expenditures	769,966	769,966	–	341,847
Excess (deficiency) of revenue over expenditures	(764,938)	(764,938)	–	(337,897)
Other financing sources				
Debt issued	–	–	–	1,075,000
Premium on debt issued	–	–	–	27,835
Total other financing sources	–	–	–	1,102,835
Net change in fund balances	$ (764,938)	(764,938)	$ –	764,938
Fund balances				
Beginning of year		764,938		–
End of year		$ –		$ 764,938

INDEPENDENT SCHOOL DISTRICT NO. 139

Debt Service Fund
Schedule of Revenue, Expenditures, and Changes in Fund Balances
Budget and Actual
Year Ended June 30, 2018
(With Comparative Actual Amounts for the Year Ended June 30, 2017)

	2018			2017
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	$ 1,161,030	$ 1,212,632	$ 51,602	$ 1,210,670
Investment earnings	1,500	5,357	3,857	2,866
State sources	135,845	49,757	(86,088)	39,141
Total revenue	1,298,375	1,267,746	(30,629)	1,252,677
Expenditures				
Debt service				
Principal	935,000	935,000	–	885,000
Interest	329,398	329,398	–	375,587
Fiscal charges and other	1,500	1,575	75	40,192
Total expenditures	1,265,898	1,265,973	75	1,300,779
Excess (deficiency) of revenue over expenditures	32,477	1,773	(30,704)	(48,102)
Other financing sources				
Premium on debt issued	–	–	–	38,292
Net change in fund balances	$ 32,477	1,773	$ (30,704)	(9,810)
Fund balances				
Beginning of year		290,837		300,647
End of year		$ 292,610		$ 290,837

INDEPENDENT SCHOOL DISTRICT NO. 139

Agency Funds
Combining Statement of Assets and Liabilities
as of June 30, 2018

	Agency Funds		
	Student Activities	St. Croix River Education District	Total
Assets			
Cash and temporary investments	$ 141,618	$ 1,453,350	$ 1,594,968
Liabilities			
Accounts payable	$ 141,618	$ 1,453,350	$ 1,594,968

<u>OTHER REQUIRED REPORTS</u>

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CERTIFIED PUBLIC ACCOUNTANTS

PRINCIPALS
Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the School Board and Management of
Independent School District No. 139
Rush City, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 139 (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 27, 2018.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

(continued)

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify one deficiency in internal control, described in the accompanying Schedule of Findings and Recommendations as item 2018-001, that we consider to be a significant deficiency.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

DISTRICT'S RESPONSE TO FINDING

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Recommendations. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
September 27, 2018

MMKR
CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT

ON MINNESOTA LEGAL COMPLIANCE

To the School Board and Management of
Independent School District No. 139
Rush City, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 139 (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 27, 2018.

MINNESOTA LEGAL COMPLIANCE

The *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minnesota Statutes § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*, except as described in the Schedule of Findings and Recommendations as item 2018-002. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

DISTRICT'S RESPONSE TO FINDING

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Recommendations. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
September 27, 2018

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FINANCIAL STATEMENT FINDINGS

SIGNIFICANT DEFICIENCY

2018-001 Segregation of Duties

Criteria – Internal control over financial reporting.

Condition – Independent School District No. 139 (the District) has limited segregation of duties in several areas, including the processing of general disbursements, payroll transactions, investing activities, and general receipt entries.

Questioned Costs – Not applicable.

Context – The condition applies to multiple areas as noted above.

Repeat Finding – This is a current year and prior year finding.

Cause – The limited segregation of duties is primarily caused by the limited size of the District's business office staff.

Effect – One important element of internal accounting controls is an adequate segregation of duties such that no one individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction. A lack of segregation of duties subjects the District to a higher risk that errors or fraud could occur and not be detected and corrected in a timely manner in the normal course of business.

Recommendation – We recommend that the District continue its efforts to segregate duties as best it can within the limits of what the District considers to be cost-beneficial.

Corrective Action Plan

Actions Planned – The District intends to review policies, procedures, and transaction cycles, and work with the District's financial auditors to review specific weaknesses identified during the annual audit and actions needed to eliminate or mitigate this internal control weakness.

Official Responsible – The Business Manager.

Planned Completion Date – June 30, 2019.

Disagreement With or Explanation of Finding – The District is in agreement with this finding.

Plan to Monitor – The Business Manager and the Superintendent will make the entire business office aware of its objective to address this condition and supervise the progress of planned actions during the year.

MINNESOTA LEGAL COMPLIANCE FINDINGS

2018-002 Conflict of interest

Criteria – Minnesota Statutes § 471.88, Subd. 21.

Condition – A school board may contract with a class of employees that includes the spouse of a school board member if certain conditions are met. One condition is for the applicable School Board member to abstain from voting to approve the contract. The minutes approving the most recent teacher contract documented all School Board members approving the contract. The approval should have included and documented one School Board member abstaining from the vote, due to the employment of their spouse under the teacher contract.

Questioned Costs – Not applicable.

Context – The District had a School Board member vote on a labor contract involving a spouse.

Repeat Finding – This is a current year finding.

Cause – This was an oversight by district personnel.

Effect – The District was not in compliance with conflict of interest requirements where a School Board member's spouse was an employee of the District.

Recommendation – We recommend all School Board members abstain from voting on future action items that may cause a conflict of interest, either in fact or appearance.

Corrective Action Plan

Actions Planned – The District will review the conflict of interest requirements to verify compliance in the future.

Official Responsible – The Business Manager.

Planned Completion Date – June 30, 2019.

Disagreement With or Explanation of Finding – The District is in agreement with this finding.

Plan to Monitor – The Business Manager and the Superintendent will oversee the process to ensure the District's future compliance.

INDEPENDENT SCHOOL DISTRICT NO. 139

Uniform Financial Accounting and Reporting Standards
Compliance Table
June 30, 2018

		Audit	UFARS	Audit – UFARS
General Fund				
Total revenue		$ 9,442,117	$ 9,442,117	$ –
Total expenditures		$ 9,005,045	$ 9,005,043	$ 2
Nonspendable				
460	Nonspendable fund balance	$ 153,420	$ 153,420	$ –
Restricted				
403	Staff development	$ –	$ –	$ –
406	Health and safety	$ –	$ –	$ –
407	Capital projects levy	$ –	$ –	$ –
408	Cooperative revenue	$ –	$ –	$ –
413	Projects funded by COP	$ –	$ –	$ –
414	Operating debt	$ –	$ –	$ –
416	Levy reduction	$ –	$ –	$ –
417	Taconite building maintenance	$ –	$ –	$ –
423	Certain teacher programs	$ –	$ –	$ –
424	Operating capital	$ –	$ –	$ –
426	$25 taconite	$ –	$ –	$ –
427	Disabled accessibility	$ –	$ –	$ –
428	Learning and development	$ –	$ –	$ –
434	Area learning center	$ –	$ –	$ –
435	Contracted alternative programs	$ –	$ –	$ –
436	State approved alternative program	$ –	$ –	$ –
438	Gifted and talented	$ –	$ –	$ –
440	Teacher development and evaluation	$ –	$ –	$ –
441	Basic skills programs	$ –	$ –	$ –
445	Career and technical programs	$ –	$ –	$ –
448	Achievement and integration	$ –	$ –	$ –
449	Safe schools levy	$ –	$ –	$ –
450	Pre-kindergarten	$ –	$ –	$ –
451	QZAB payments	$ –	$ –	$ –
452	OPEB liability not in trust	$ –	$ –	$ –
453	Unfunded severance and retirement levy	$ –	$ –	$ –
459	Basic skills extended time	$ –	$ –	$ –
467	Long-term facilities maintenance	$ 27,294	$ 27,294	$ –
472	Medical Assistance	$ 44,507	$ 44,507	$ –
464	Restricted fund balance	$ –	$ –	$ –
475	Title VII – Impact Aid	$ –	$ –	$ –
476	PILT	$ –	$ –	$ –
Committed				
418	Committed for separation	$ –	$ –	$ –
461	Committed fund balance	$ –	$ –	$ –
Assigned				
462	Assigned fund balance	$ 60,668	$ 60,668	$ –
Unassigned				
422	Unassigned fund balance	$ 1,401,374	$ 1,401,374	$ –
Food Service				
Total revenue		$ 428,534	$ 428,534	$ –
Total expenditures		$ 438,821	$ 438,821	$ –
Nonspendable				
460	Nonspendable fund balance	$ 3,488	$ 3,487	$ 1
Restricted				
452	OPEB liability not in trust	$ –	$ –	$ –
464	Restricted fund balance	$ 90,405	$ 90,406	$ (1)
Unassigned				
463	Unassigned fund balance	$ –	$ –	$ –
Community Service				
Total revenue		$ 432,098	$ 432,098	$ –
Total expenditures		$ 435,679	$ 435,680	$ (1)
Nonspendable				
460	Nonspendable fund balance	$ 569	$ 569	$ –
Restricted				
426	$25 taconite	$ –	$ –	$ –
431	Community education	$ 46,913	$ 46,912	$ 1
432	ECFE	$ 16,495	$ 16,495	$ –
440	Teacher development and evaluation	$ –	$ –	$ –
444	School readiness	$ –	$ –	$ –
447	Adult basic education	$ –	$ –	$ –
452	OPEB liability not in trust	$ –	$ –	$ –
464	Restricted fund balance	$ –	$ –	$ –
Unassigned				
463	Unassigned fund balance	$ –	$ –	$ –

Uniform Financial Accounting and Reporting Standards
Compliance Table (continued)
June 30, 2018

		Audit	UFARS	Audit – UFARS
Building Construction				
Total revenue		$ 5,028	$ 5,028	$ –
Total expenditures		$ 769,966	$ 769,966	$ –
Nonspendable				
460	Nonspendable fund balance	$ –	$ –	$ –
Restricted				
407	Capital projects levy	$ –	$ –	$ –
413	Project funded by COP	$ –	$ –	$ –
467	Long-term facilities maintenance	$ –	$ –	$ –
464	Restricted fund balance	$ –	$ –	$ –
Unassigned				
463	Unassigned fund balance	$ –	$ –	$ –
Debt Service				
Total revenue		$ 1,267,746	$ 1,267,746	$ –
Total expenditures		$ 1,265,973	$ 1,265,973	$ –
Nonspendable				
460	Nonspendable fund balance	$ –	$ –	$ –
Restricted				
425	Bond refundings	$ –	$ –	$ –
433	Max effort loan	$ –	$ –	$ –
451	QZAB payments	$ –	$ –	$ –
467	Long-term facilities maintenance	$ –	$ –	$ –
464	Restricted fund balance	$ 292,610	$ 292,610	$ –
Unassigned				
463	Unassigned fund balance	$ –	$ –	$ –
Trust				
Total revenue		$ 23,613	$ 23,613	$ –
Total expenditures		$ 22,115	$ 22,115	$ –
422	Net position	$ 663,899	$ 663,899	$ –
Internal Service				
Total revenue		$ –	$ –	$ –
Total expenditures		$ –	$ –	$ –
422	Net position	$ –	$ –	$ –
OPEB Revocable Trust Fund				
Total revenue		$ –	$ –	$ –
Total expenditures		$ –	$ –	$ –
422	Net position	$ –	$ –	$ –
OPEB Irrevocable Trust Fund				
Total revenue		$ –	$ –	$ –
Total expenditures		$ –	$ –	$ –
422	Net position	$ –	$ –	$ –
OPEB Debt Service Fund				
Total revenue		$ –	$ –	$ –
Total expenditures		$ –	$ –	$ –
Nonspendable				
460	Nonspendable fund balance	$ –	$ –	$ –
Restricted				
425	Bond refundings	$ –	$ –	$ –
464	Restricted fund balance	$ –	$ –	$ –
Unassigned				
463	Unassigned fund balance	$ –	$ –	$ –

Note 1: Statutory restricted deficits, if any, are reported in unassigned fund balances in the financial statements in accordance with accounting principles generally accepted in the United States of America.

Note 2: The amount of funds held for the Aquatic Center accounted for as a Permanent Fund for financial statement purposes is included in the Trust Fund net position balance for the purpose of this table.

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